

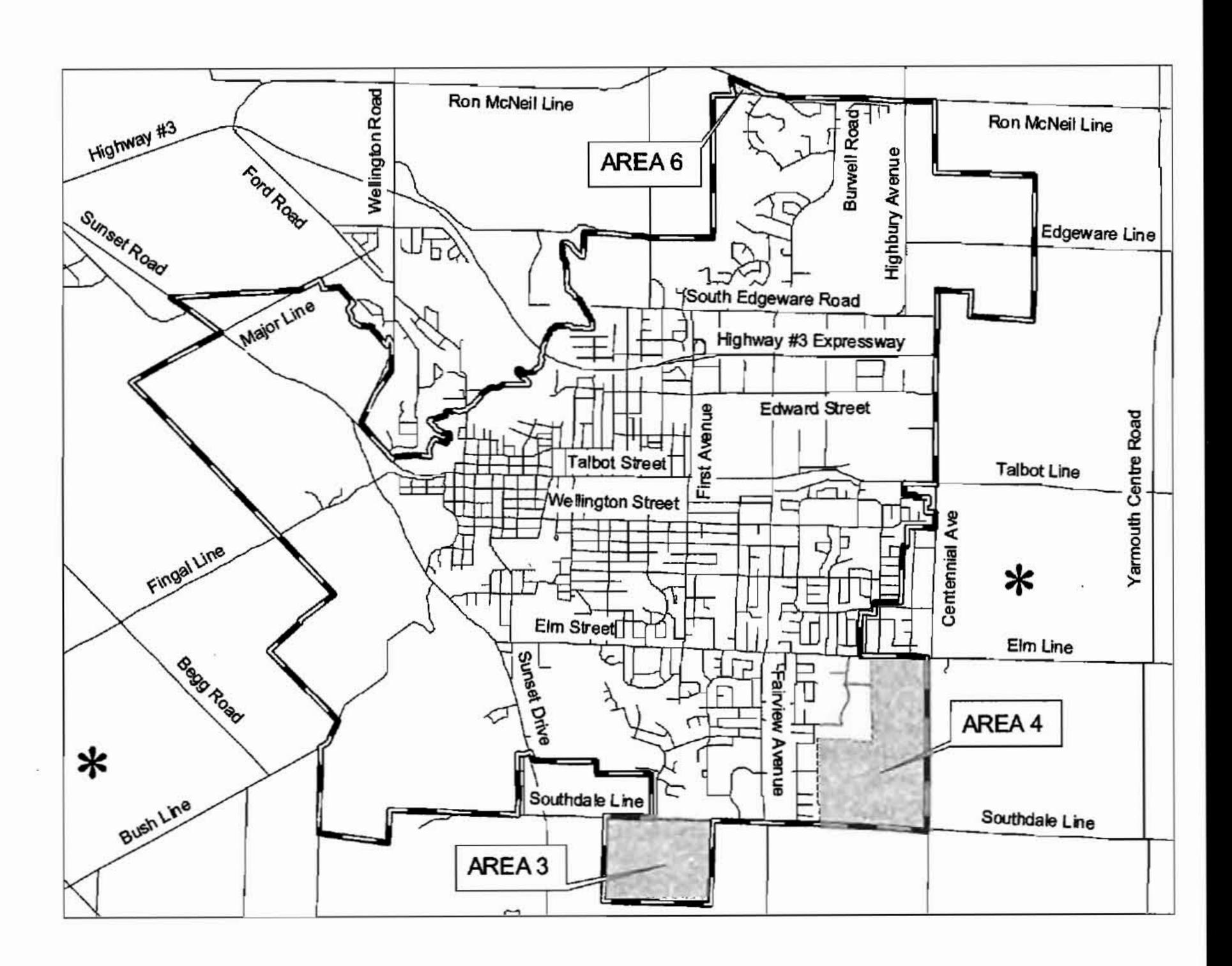
City of St. Thomas Official Plan Amendment No. 66 to the City of St. Thomas Official Plan

APPENDIXIX

Urban Area Expansion Transportation Master Plan Dated December 2008 Prepared by Paradigm Transportation Solutions



Urban Area Expansion Transportation Master Plan



Prepared For: City of St. Thomas

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PROJECT SUMMARY

| PROJECT N AME: | TRANSPORTATION MASTER PLAN CITY OF ST. THOMAS URBAN AREA EXPANSION |
|----------------------------|--|
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| REPORT DATE: | |



EXECUTIVE SUMMARY

CONTENT

Paradigm Transportation Solutions Ltd. was retained by the City of St. Thomas in conjunction with MM Dillon, IBI Group and Earth Tech to undertake infrastructure master plans for urban area residential expansion in the City. This report documents the analysis that provides for Phase 1 and 2 of the Class Environmental Assessment for transportation improvements required to support this expansion. The following report documents the existing conditions in the study area, the identified area growth, the anticipated future conditions as a result of this growth and the forecast transportation improvement needs to support build-out of the expansion areas.

The project was carried out in two key phases:

Phase 1: Technical Analysis of Candidate Areas for Expansion – Phase 1 involved a review of 6 possible expansion areas from a land use, natural heritage, wastewater and sanitary servicing, road and transit access and municipal finance perspective. Phase 1 concluded that Areas 3, 4 and 6 should be further studied (see Figure 1.1).

Phase 2: Detailed Analysis of the Proposed Urban Area Residential Expansion – Phase 2 involved the identification of infrastructure (water, sewer, transportation, transit) needed to service the expansion area (Areas 3, 4 and 6) and the preparation of plans to provide that service. Phase 2 also involved the preparation of a Subwatershed Plan. Work for each infrastructure component was done in accordance with the requirements of the Municipal Class Environmental Assessment.

This Transportation Master Plan is a comprehensive, long-range document outlining a long-term solution for the City of St. Thomas Urban Area Residential Expansion over the next 20 years. For the purpose of this Class EA Master Plan, the study area is the lands within the identified urban expansion areas (Areas 3, 4 and 6) as well as any additional lands within the City of St. Thomas where transportation infrastructure may be significantly affected.



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1.0 INTRODUCTION

1.1 Background and Purpose

Since spring 2007, the City of St. Thomas has been working on an integrated process to identify and service a proposed Urban Area Residential Expansion (UAE). The purpose of this initiative has been to update key background information such as population and employment projections, identify appropriate expansion area(s), and develop plans to provide transportation, transit, water and wastewater servicing to the proposed expansion area(s).

Paradigm Transportation Solutions Ltd. was retained by the City of St. Thomas in conjunction with MM Dillon, IBI Group and Earth Tech to undertake infrastructure master plans for urban area residential expansion in the City. This report documents the analysis that provides for Phase 1 and 2 of the Class Environmental Assessment for transportation improvements required to support this expansion. The following report documents the existing conditions in the study area, the identified area growth, the anticipated future conditions as a result of this growth and the forecast transportation improvement needs to support build-out of the expansion areas.

The project was carried out in two key phases:

Phase 1: Technical Analysis of Candidate Areas for Expansion – Phase 1 involved a review of 6 possible expansion areas from a land use, natural heritage, wastewater and sanitary servicing, road and transit access and municipal finance perspective. Phase 1 concluded that Areas 3, 4 and 6 should be further studied (see Figure 1.1).

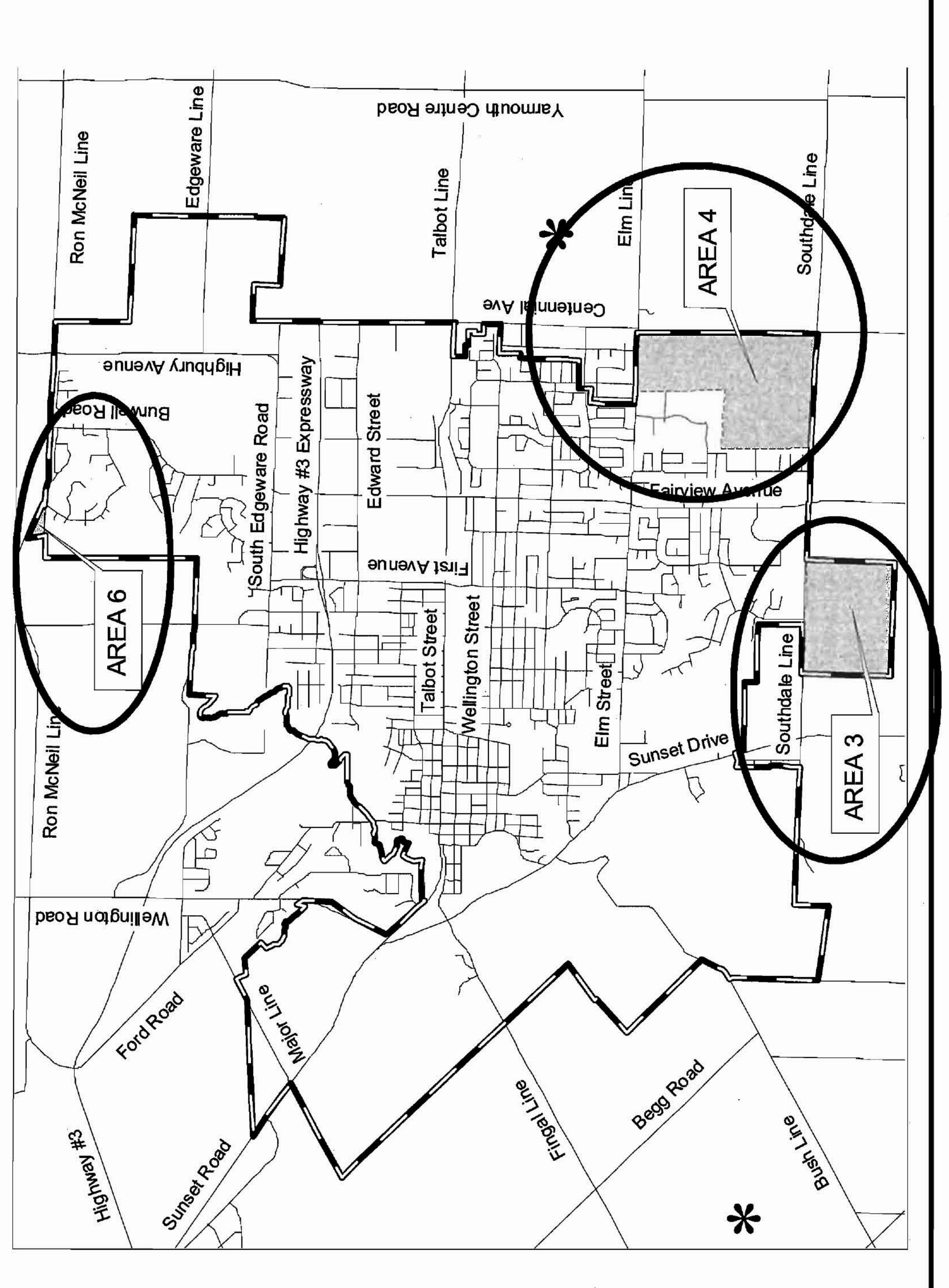
Phase 2: Detailed Analysis of the Proposed Urban Area Residential Expansion — Phase 2 involved the identification of infrastructure (water, sewer, transportation, transit) needed to service the expansion area (Areas 3, 4 and 6) and the preparation of plans to provide that service. Phase 2 also involved the preparation of a Subwatershed Plan. Work for each infrastructure component followed the principles of the Municipal Class Environmental Assessment.

This report should be read in conjunction with other component studies as follows:

- 1. Phase 1 Technical Analysis for the Proposed Urban Area Residential Expansion
- 2. Proposed Urban Expansion Area Phase 2 Water Servicing Analysis
- 3. Transportation Master Plan City of St. Thomas Urban Area Expansion
- 4. Proposed Urban Expansion Areas Infrastructure Master Plan Sanitary Sewage Servicing
- 5. Mill Creek South Block Area Subwatershed Study Addendum.
- 6. Urban Area Expansion- Transit Master Plan- Phase 2

These studies are intended to support an Official Plan Amendment to the City of St. Thomas Official Plan for the Urban Expansion Area as well as other initiatives where appropriate (e.g. City wide Development Charges By-law, South Block Area Development Charges By-Law).





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2.0 EXISTING CONDITIONS

This section documents current traffic conditions in the study area based on information provided by the City of St. Thomas and other members of the consulting team.

2.1 Road Network

Figure 2.1 illustrates the major arterial road network within St. Thomas and immediate surrounding areas. Key north-south roadways include Sunset Drive, 1st Avenue, Fairview Avenue/Burwell Road and Centennial Road. Key east-west roadways include Ron McNeil Line, the St. Thomas Expressway (Hwy. 3), Talbot Street, Wellington Street, Elm Street and Southdale Line.

Most of the arterial roadways within the City provide two lanes. Existing roadways in excess of two lanes include:

- 1. Talbot Street: Ross Street to East City Limits and from Stanley Street to West City Limits
- 2. Wellington Street: Fifth Street to First Avenue. Note that from First Avenue to Fairview it is 3 lanes.
- 3. Elm Street: 1st Avenue to Chant Street. East of Chant Street to Peach Tree Blvd. it has the equivalent width of three lanes.
- 4. Sunset Road: West of Wellington Road 25
- 5. 1st Avenue: north of Wellington Street (except at the CASO bridge)
- 6. Fairview Avenue: Talbot Street to Elm Street and a section of road in the vicinity of South Gate Parkway (with exception of the 2 lane CP underpass.

Schedule B of the City Official Plan illustrates a map of arterial, collector and local roadways within the City.

2.2 Traffic Demands

The City of St. Thomas provided daily traffic volume data for the arterial road network. The most recent generalized volumes are shown in Figure 2.2. The figure indicates that the highest daily volume occur on 1st Avenue at about 18000 vehicles per day. Wellington Street and Talbot Street have sections in the order of 13,000 vpd. Sunset Drive south of Elm Street has volumes in the order of 12,000 vehicles per day.

TABLE 2.1: ROADWAY PLANNING CAPACITIES

| | | Vehicles | | |
|----------------|-------|----------|---------|--------|
| Functional | | per lane | AADT 2- | AADT 4 |
| Classification | Туре | per hour | lane | lane |
| Freeway | | 1800 | 36000 | 72000 |
| Freeway Ramps | | 1300 | 26000 | 52000 |
| Highway | Rural | 1000 | 20000 | 40000 |
| Arterial | Major | 800 | 16000 | 32000 |
| | Minor | 700 | 14000 | 28000 |
| Collector | Major | 500 | 10000 | N/A |
| | Minor | 400 | 8000 | N/A |
| Local | | 300 | 6000 | N/A |



Two lane arterial roads can accommodate between 14,000 and 16,000 vehicles per day based on the 1997 Transportation Master Plan. In smaller urban areas the lower volume is more appropriate since higher levels of service are expected. However, there are several sections of arterial roads that have three lanes (centre turning lane) that could be assigned the 16,000 vpd capacity. Assuming a two lane road can accommodate in the order of 14,000 vehicles per day to provide an acceptable level of service in St. Thomas, Figure 2.3 indicates that the following roadways will soon be in need of widening to four lanes based on maintaining a v/c ratio of 0.9.

- Talbot Street from Inkerman to Ross.
- First Avenue from Talbot Street to Chestnut Street.
- Fairview Avenue from Elm Street to South Gate Parkway
- Wellington Street from Ross to 5th Avenue.

These improvements will be required based on existing conditions with anticipated generalized growth in the City.

2.3 Existing Transit Service

The public transit services provided by the City of St. Thomas consist of two components, namely:

- The conventional fixed route service operated under a private contractor, referred to as St Thomas Transit.
- A specialized public transportation service for persons unable to use the conventional public transit service due to disabilities. This service is operated by a private contractor and is referred to as St. Thomas Paratransit.

St. Thomas transit has four routes and four buses operating every 30 minutes during the following hours:

- 7:15 AM to 6:45 PM on Monday to Fridays.
- 9:15 AM to 6:45 PM on Saturdays
- No Sunday Service

The objective is to provide service within 300m walking distance in the community. The service covers 95% of the urban population with stops located every 250 to 300m. Shelters are provided at 10-20% of the stops. Fares are \$2.50 per trip and \$60 per month for a pass.

The St Thomas Paratransit service provides pre-booked door-to-door service in wheelchair accessible vans for registered clients. The service hours are:

- 7:15 AM to 6:45 PM Monday to Fridays.
- 9:15 AM to 6:45 PM on Saturdays

Two buses are in generally in operation during weekdays and one bus on Saturdays.

2.4 Pedestrians and Cyclists

The 1996 household travel survey indicated that about 22% of all trips during the PM peak hour where walk trips and about 4% consisted of bicycle trips. Walking is therefore an important mode of transportation in St. Thomas, not only for recreational purposes but for work and school trips. This importance is recognized by the City as sidewalks are encouraged on both sides of the street for all collector and arterial streets.

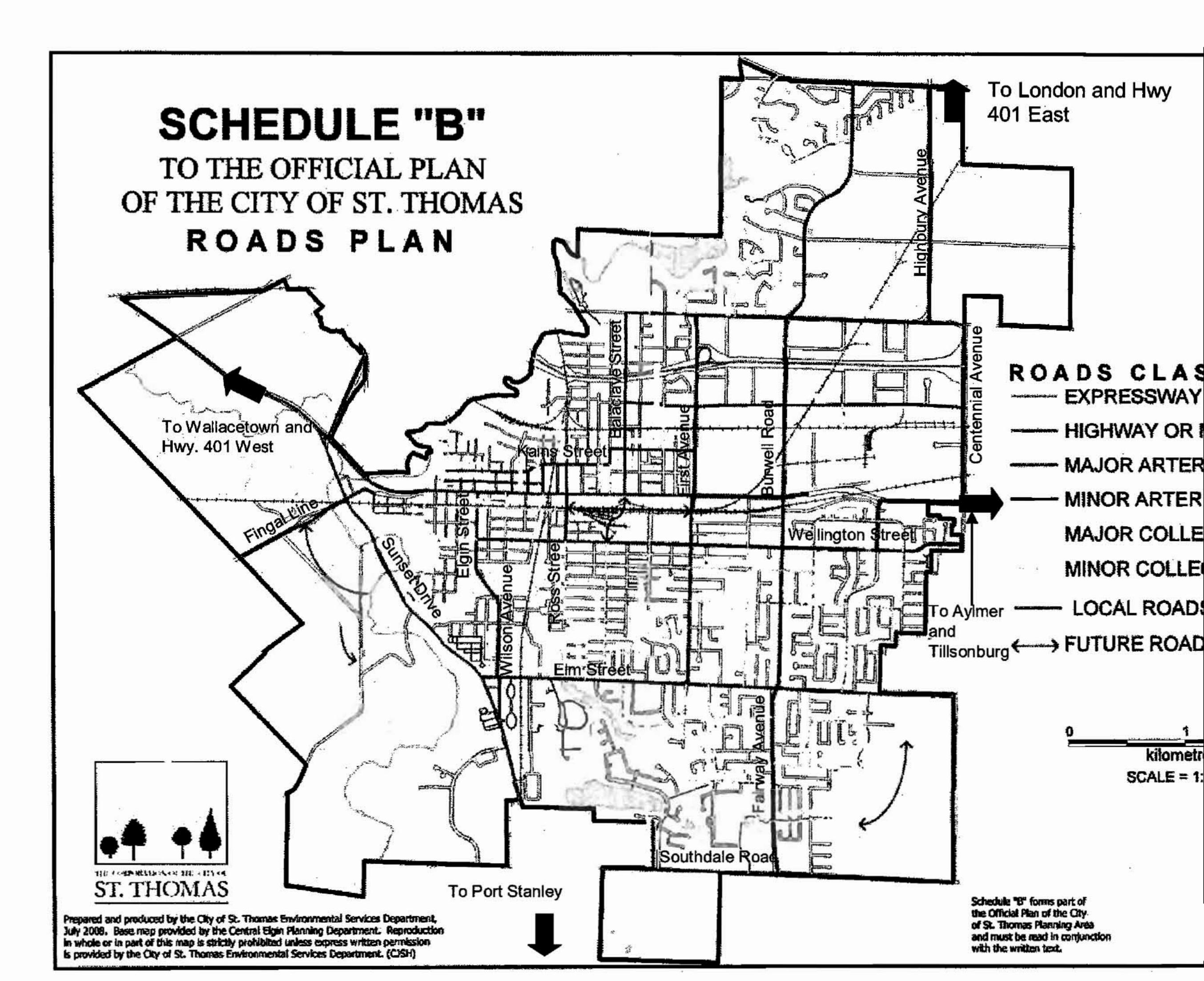


In developed residential areas, sidewalks and trail linkages are partially in place making walking a practical alternative for short distance trips. The arterial road network currently has incomplete and discontinuous sidewalks.

The City does have a plan for the establishment of a road cycling network. This network was established as part of the preparation of the City's Trails and Parks Master Plan which was approved during May 2008. This plan provides for on road cycling (bike lanes) to be provided on the following roads:

- Sunset Drive (west City limit to south City limit)
- Burwell Road (Ron McNeil Line to Talbot)
- Fairview Avenue (Talbot to Southdale Line)
- South Edgeware (Waterworks Park to Highbury)
- Highbury Avenue (South Edgeware to Edgeware Line)
- Elm Street (Sunset Drive to Centennial Avenue)

On road cycling lanes should desirably be 1.5 m in width with a minimum with of 1.25m. Off road recreational trails exist in Pinafore Park, Waterworks Park and the Dalewood Conservation Area.



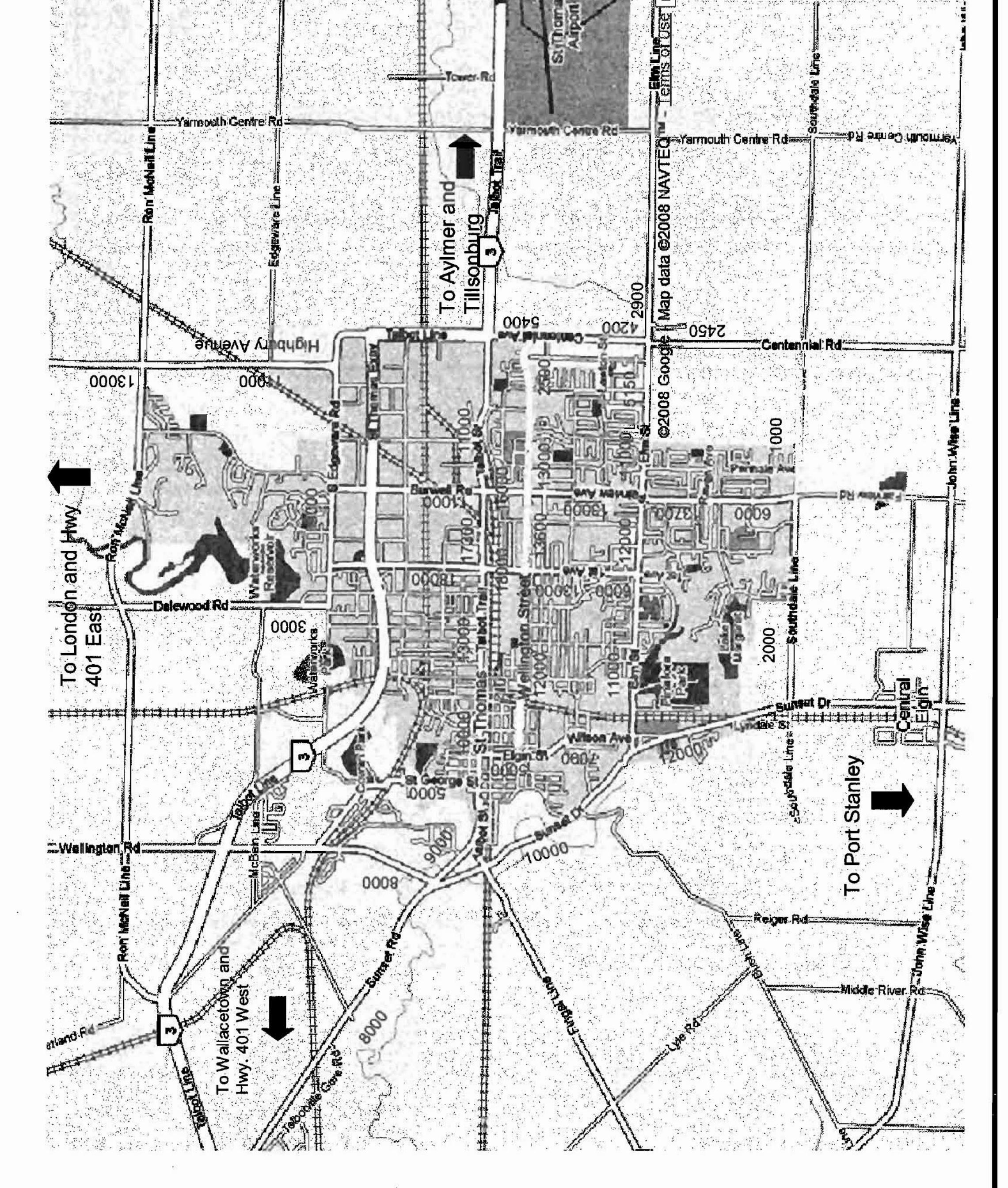
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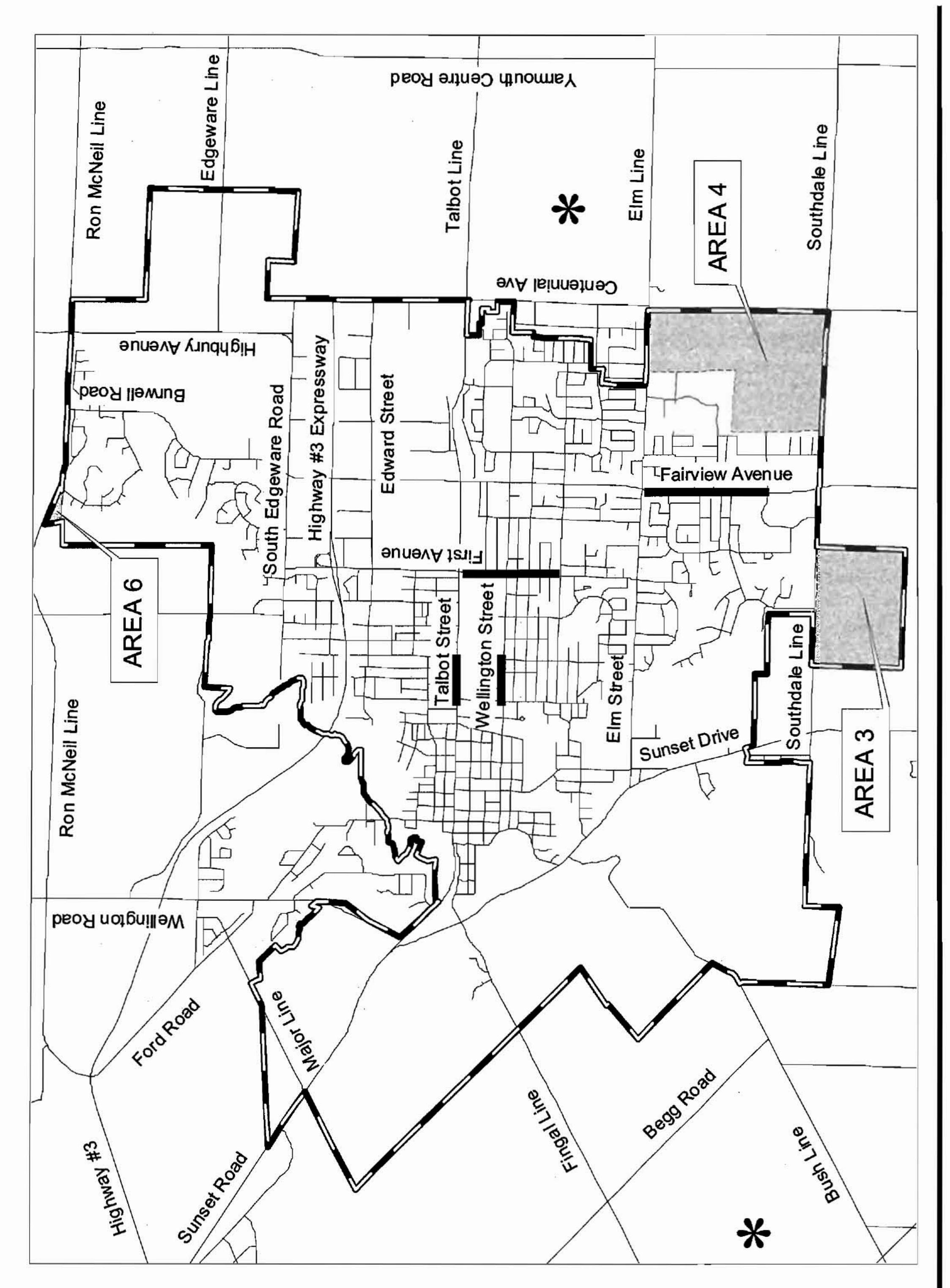
Major Area Road Network and Exter











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3.0 ASSESSMENT OF FUTURE TRAFFIC NEEDS

3.1 Proposed Expansion Areas

Estimates of future potential population within the proposed growth areas are as follow shown in Table 3.1. Based an approximate vehicle trip rate of 3 per person per day based on the 1996 Household Travel Survey, the areas could generate a total of about 22000 vehicle trips. This would most significantly impact the existing roadway network in the south part of the City.

TABLE 3.1: GROWTH AREA FORECASTS

| Development | | | Daily Vehicle |
|-------------|----------------|----------------------|---------------|
| Area | Dwelling Units | Estimated Population | Trips |
| Area 3 | 1194 | 2853 | 8559 |
| Area 4 | 1826 | 4363 | 13089 |
| Area 6 | 31 | 74 | 222 |
| Total | 3050 | 7290 | 21870 |

3.2 Traffic Forecasting

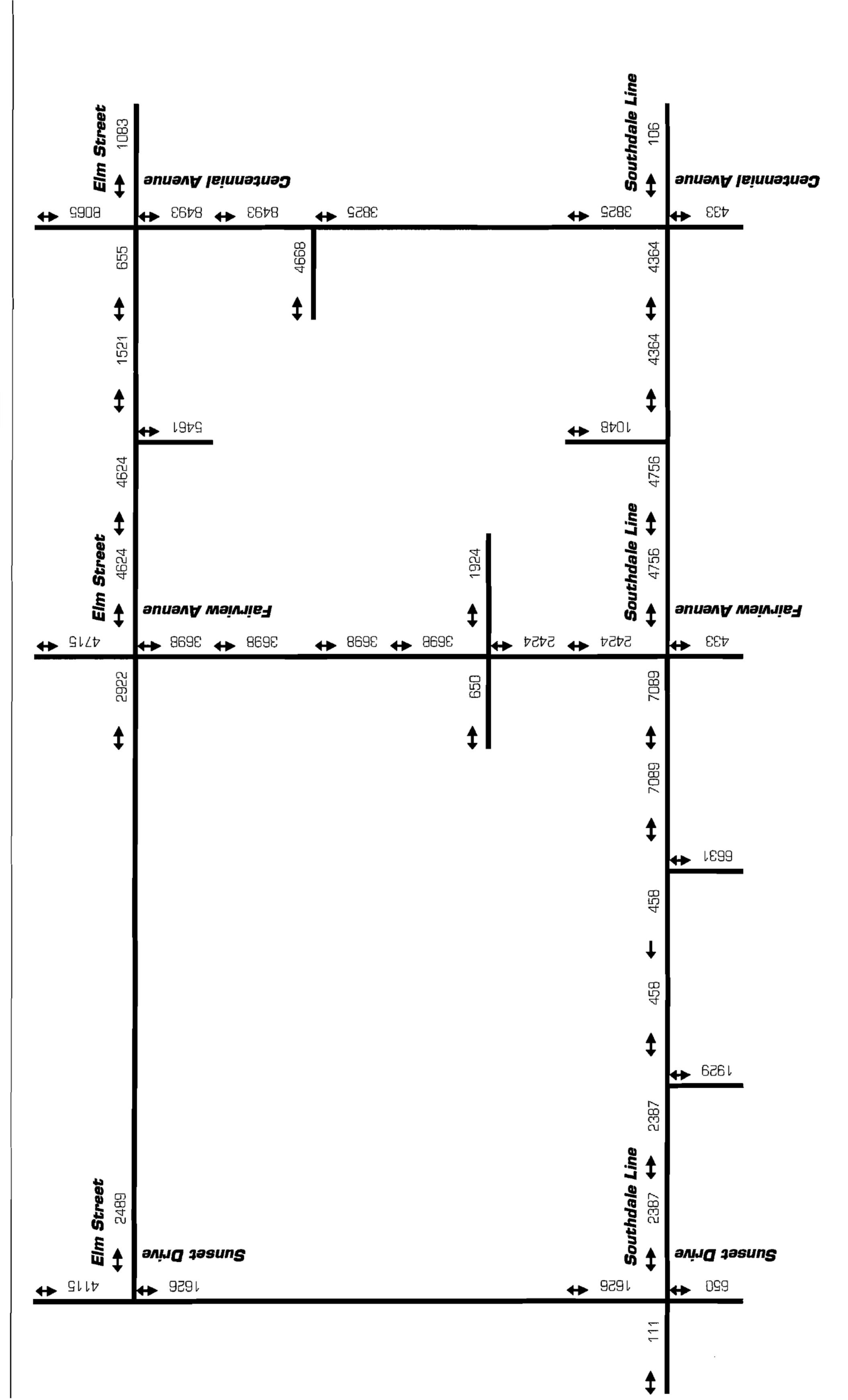
The City of St. Thomas provided population and employment forecasts for the 224 zone system used in the City of St. Thomas transportation forecasting model. These forecasts indicate a 24% growth in population between 2006 and 2028 and a 35% growth in employment over that same time period.

The traffic forecasts from the new growth areas were developed based on the following process:

- Background traffic growth was estimated based on the growth in population and employment in the city excluding the additional population in the new growth areas. This resulted in a net increase of 33% to the existing volumes on the road network by 2028.
- 2. The traffic generation was estimated on an average daily basis using Table 3.1 above.
- 3. The traffic distribution from the residential growth areas was determined based on the distribution of employment. The 1996 household survey indicated that about 34% of the PM peak period trips were external to the community so this proportion of traffic was assigned to the roadway links exiting the community. The remaining trips were assigned to internal zones. As most of the employment is in the northeast part of the City, much of the travel demand is oriented in this direction.
- 4. The assignment of traffic was based on the most direct routing considering that roadway links within the heart of the city will have greater delays due to traffic signals and traffic congestion. This placed greater emphasis on Centennial Avenue which has low traffic volumes and relatively free flow movements. As well, collector connections to each of Centennial Avenue, Fairview Avenue and Southdale Line were assumed for Area 4 and two connections to Southdale Line were assumed for Area 3.

The results of the travel demand forecasts are shown in Figure 3.1 indicating the future travel demand forecasts from build-out of the growth areas on the various roadway links in the south part of the City where the primary traffic impacts will occur. Figure 3.2 shows the future traffic with the growth area traffic in addition to background traffic forecasts.





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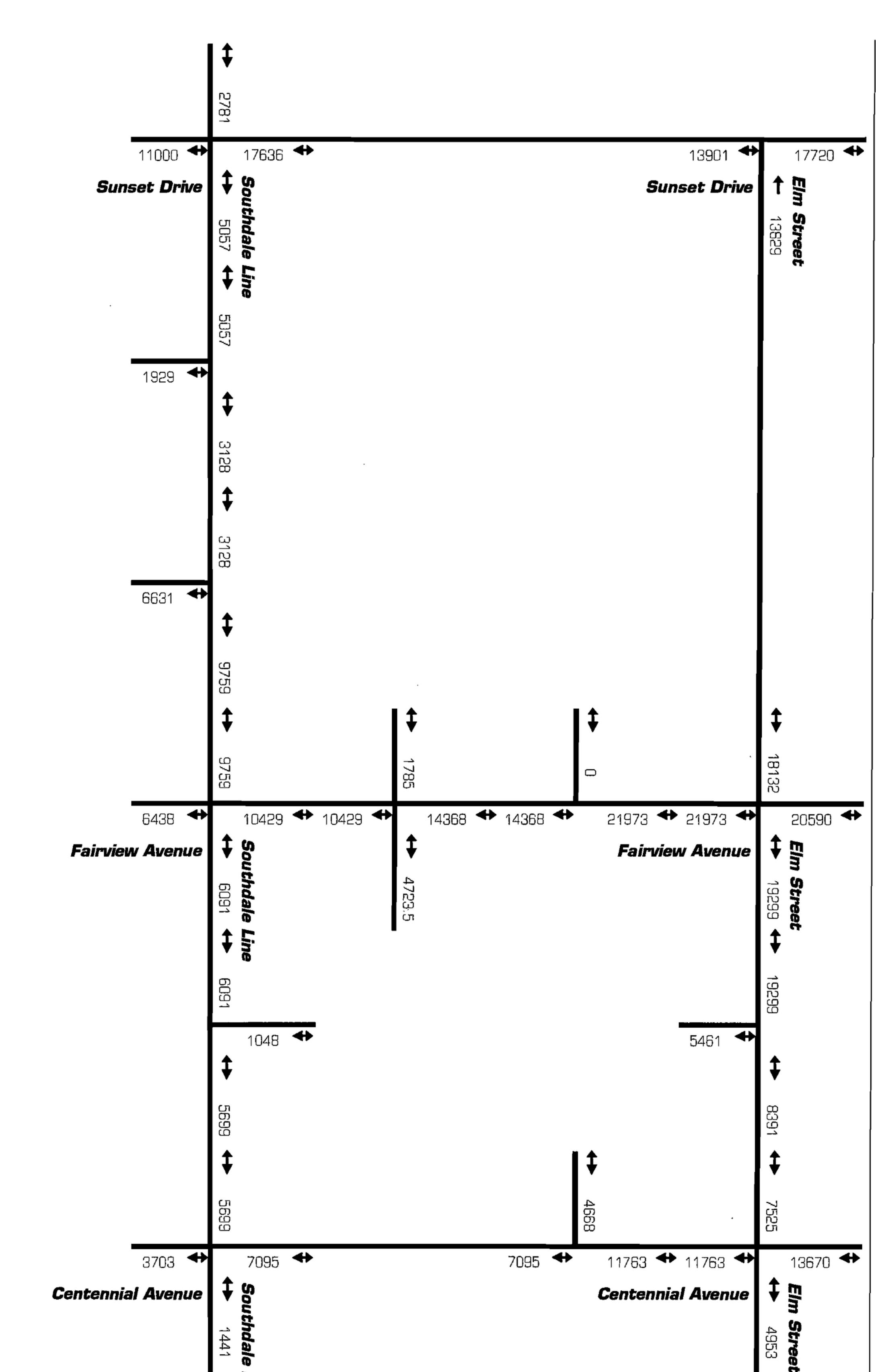
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(2028)



3.3 Problem Statement

Build-out of the growth areas (Figure 3.1) will attract much of the future traffic to Centennial Avenue given that this roadway is located in close proximity to Area 4 and given it provides the least delay for north-south travel for employment and shopping trips in the central easterly part of the City and external areas east and north. Growth area traffic on Southdale Line will range from 500 to 7000 vpd. Fairview Avenue is expected to be less attractive than Centennial Avenue accommodating approximately 5000 vehicles per day. Growth area traffic on Elm Street is expected to range from 600 to 4600 vpd.

Figure 3.2 shows the future total traffic based on background growth and the addition of build-out of the growth areas indicating that volumes on Fairview Avenue north of South Gate Parkway are expected to range from over 14,000 to 22,000 vehicles per day. This will require expansion of this roadway to 4 lanes in order to accommodate the projected traffic volumes. Sunset Drive future traffic is expected to be just less than 18,000 vehicles per day requiring expansion of this roadway to four lanes. The sections of Elm Street where volumes exceed 18,000 vehicles per day currently have four lanes so the projected traffic can be accommodated. Two lanes are sufficient to accommodate traffic volumes on Centennial Avenue and Southdale Line. However, it would be desirable to align the off-set intersection of Centennial Avenue at Elm Street. In addition the new growth area will require new local and collector roads to provide access to the residential units and the arterial road network.

The traffic forecasts indicate a need for increased north south roadway capacity to accommodate build-out of the future growth areas. However, other than those roadways highlighted in Figure 2.3, this need will not occur immediately as build-out will occur over several years.



4.0 FUTURE PLANNING SOLUTIONS/IMPACTS

4.1 Evaluation of Alternative Planning Solutions

The Class Environmental Assessment Process for Municipal Roads in Ontario requires consideration and evaluation of broad planning alternatives in determining a preferred solution to the problem of accommodating future travel demands on Fairview Avenue and Sunset Drive and providing access to the new residential areas. The following broad planning concepts and alternatives were considered as possible approaches to accommodate future travel demands.

- **1. Do-Nothing:** This is always an alternative within the Class Environmental Assessment Process and it forms the baseline upon which other alternatives are evaluated.
- 2. Improve Existing Roads: The improvement of existing roads is one generic option to consider. This would involve the provision of more travel lanes on Fairview Avenue and Sunset Drive to accommodate vehicles such as passenger cars, trucks and buses, bicycle lanes and sidewalks to help address growing travel demands, reduce existing congestion and accommodate alternative modes.
- 3. **Traffic Diversion to Existing Roadways**: This alternative would require the diversion of traffic to other alternative routes such as Centennial Avenue which has additional capacity to accommodate north south travel demands.
- 4. **New Roads**: A new road to accommodate increase north/south capacity could be considered. There are no other alternatives within the designated growth areas as collector and local roads are required to provide access.
- 5. **Non Structural Alternatives:**: These alternatives include a wide range of actions geared towards reducing the need for travel, diverting trips from the automobile to alternative modes, reducing the number of single occupant vehicles by increasing ride sharing and/or shifting the time of travel away from peak hours. It includes improving the infrastructure/facilities and programs to make it easier, less costly and more attractive to use public transit or to walk or cycle rather than drive. It also can include initiatives to discourage auto use by reducing the supply and increasing the price of long term parking, restricting automobile travel in certain areas or increasing the cost of driving through gasoline taxes or the use of toll roads. Also included in this category is to locate employment land uses within the growth areas so that home to work or shop trips are shorter and can be accommodated by alternative modes to the auto and that trips outside the growth areas can be reduced.

4.2 Evaluation and Planning of Planning Alternatives

The do-nothing alternative will not address the problem of increased north south travel demands on Fairview Avenue. This alternative would cause traffic congestion on Fairview Avenue as volumes would exceed the capacity of this road. Furthermore, increased traffic demands will occur along local streets in the area exacerbating existing neighbourhood short-cut traffic issues. Increased emission levels and fuel consumption along with issues associated with the efficient provision of emergency services and public transit occur. As well, development cannot occur without local and collector roads within the new growth areas.

The traffic diversion alternative is problematic as it cannot be effectively done completely. One method to assist in diverting traffic to Centennial Avenue would be to not provide collector connections to Southdale Line and Fairview Avenue. However, this alternative would not maintain connectivity between the existing Southgate neighbourhood and the new growth area which is an important community planning objective. It would also complicate the provision of transit service and road maintenance as these services will be more inefficient. In addition, the existing traffic volumes exceeds the capacity of a two lane roadway and is



expected to further exceed capacity with increased background traffic growth even with the diversion of growth area traffic. The diversion of growth area traffic to Centennial Avenue may cause this roadway to exceed its capacity.

Providing a new arterial road is not a practical solution given that the capacity is required within a built-up urban environment. The social and financial impacts would be substantial. However, there are no other alternatives to a new road within the designated growth areas as collector and local roads are required to provide access.

Non-structural solutions involving increased use of alternative modes to the automobile are currently being encouraged by the City through improvements in providing public transit service and implementation of more bicycle and pedestrian linkages. This will be difficult to achieve and will not significantly reduce the future traffic demands on existing streets. In addition, walking and cycling are only reasonable alternatives for shorter distance travel and car pooling requires the cooperation of a significant number of employers and employees to be an effective alternative. There is currently no proven Canadian experience that transportation demand management initiatives in smaller cities such as St. Thomas or for that matter in larger urban areas that non-structural solutions can significantly reduce future traffic demands to the degree necessary to eliminate the need to improve north-south traffic capacity.

Given the above rationale and consistent with the recommendations of the City of St. Thomas
Transportation Plan Update, it was determined that the most effective solutions would involve the widening
of Fairview Avenue and as well, Sunset Drive south of Elm Street. With the significant increase in traffic as
well as pedestrian and cycling activity on Southdale Line, reconstruction and urbanization of this roadway is
required in the future. In addition, new collector roads will be required within the growth areas to provide
access to future residential development.

4.3 Social/Cultural/Natural Environment

The growth areas themselves are generally agricultural in nature with limited significant natural environment features save and except for some treed areas that are expected to be maintained.

Fairview Avenue south of Elm Street currently has a right of way of 30m which is adequate to provide for a 4 lane arterial urban standard roadway with curbs, sidewalks and bicycle lanes. The adjacent land use is back lotted low density residential development with some institutional uses south of Axford Parkway. This type of development is typically adjacent to arterial roadways.

Sunset Drive currently has 30m right of way south of Glenwood Drive. To the north it has widths varying from 24m to 30m. It has primary front lotted residential development. Some road widening may be required to expand this roadway to four lanes. This widening will impact on adjacent residential lots by reducing the front yard space. The requirements and details of this will be required as part of Phase 3 and Phase 4 of a future Environmental Assessment.

Noise mitigation may be required on Fairview Avenue with the provision of additional noise walls. There is an existing noise barrier along the east side of Fairview adjacent to the Southgate Village subdivision. However, the requirement and details associated with this will need to be investigated as part of Phases 3 and 4 of the EA process when preliminary design takes place.



5.0 Transportation Master Plan

5.1 New Collector Roadways

New collector roadways will be required to serve the two growth areas. Figure 5.1 and 5.2 provide a recommended collector road network for these areas. The following is noted.

Area 3

A simple "U" loop system is proposed for this area with possible extensions to lands east, south and west should they develop in the future. The "U" loop portion will be a potential future transit route. The west leg of the loop should be about 300m east of the west boundary of the area which will put the transit route within 300m of the most westerly residents. The westerly intersection with Southdale Line will align with the intersection of Lake Margaret Trail.

The easterly loop road should be aligned with Hickory Lane to consolidate the intersections on Southdale Road. The southerly loop road should be about 300 from the south boundary of the area. This will place all area residents within about 300m of the transit route. A traffic calming feature is proposed on the south collector about mid-way between the east and west collector.

Traffic signals will not be required at intersections with Southdale Line within the 2021 planning period. However, left turn lanes should be provided at the collector intersections. A left turn lane was previously installed in 2006 on Southdale Line at Lake Margaret Trail.

Collector roadway segments in this area are less than 1000m in length and are therefore subject to a Schedule B EA as they will be under \$1.5 million to construct. It is noted that piece meal development is not allowed under an EA. However, if the plan of subdivision does not include the entire collector road, it may be possible to undertake a scoped EA dealing for the portion within the subdivision that demonstrates that alternative alignments outside the plan are not compromised and the best alignment within the plan is chosen.

Area 4

The Area 4 collector road network was developed to provide connectivity to the existing roads west of the area (i.e. Pear Tree Avenue, Raven Avenue and Southgate Parkway). It is noted that Pear Tree Avenue has not been constructed to a collector standard and the easterly extension of this road will require it to function in that manner.

Two north-south collectors that divide the area in three parts separated by 300-400m to a new intersection with Elm Street about midway between Coulter Avenue and Bailey Avenue are proposed. Locating the intersections coincident with Coulter Avenue or Bailey Avenue intersections may attract through traffic on these existing local neighbourhood streets. The north-south collector roads in Area 4 will likely require a Schedule C Environmental Assessment as part of the approval of a plan of subdivision given that they are over 1600m in length and will exceed 1.5 million dollars to construct. Collector roadways less than 1000m are subject to a Schedule B EA. It is noted that piece meal development is not allowed under an EA. However, if the plan of subdivision does not include the entire collector road, it may be possible to undertake a scoped EA dealing with the portion within the subdivision that demonstrates that alternative alignments outside the plan are not compromised and the best alignment within the plan is chosen.



Traffic calming such as traffic circles or pinch points should be provided along the north south collectors to discourage speeding given the length and continuity with the streets (1600m). A possible transit route that would locate most residents within 300m walking distance of a route is also shown. It is noted that traffic circles are currently constructed at the intersections of Pear Tree and Peach Tree and Southgate and Penhale in the adjacent community.

Traffic signals at collector intersections with Southdale Line, Elm Street, Centennial Avenue or Southgate Line are not anticipated within the 2021 planning period. However, left turn lanes should be provided at the collector intersections with these arterial roads. It is noted that the recent Elm Street reconstruction has resulted in the provision of a left turn lane at Peach Tree Boulevard.

Roundabouts on Arterials

Roundabouts could be considered for arterial collector intersections. However, normally they are considered as an alternative to a traffic signal. As no traffic signals are anticipated as part of development of the subject lands, a roundabout would not be warranted.

A two lane roundabout at an arterial intersection on a 4 lane roadway would require a 50m diameter circular area plus boulevard/sidewalk area with two 5m circular lanes (i.e. a 35m internal circle). A single lane roundabout on a two lane roadway would require a 35m circular area plus boulevard area. These diameters are generally less than the road right-of-ways available on arterial roadways in St. Thomas so additional land would be required.

5.2 Roadway Improvement Plan (2028)

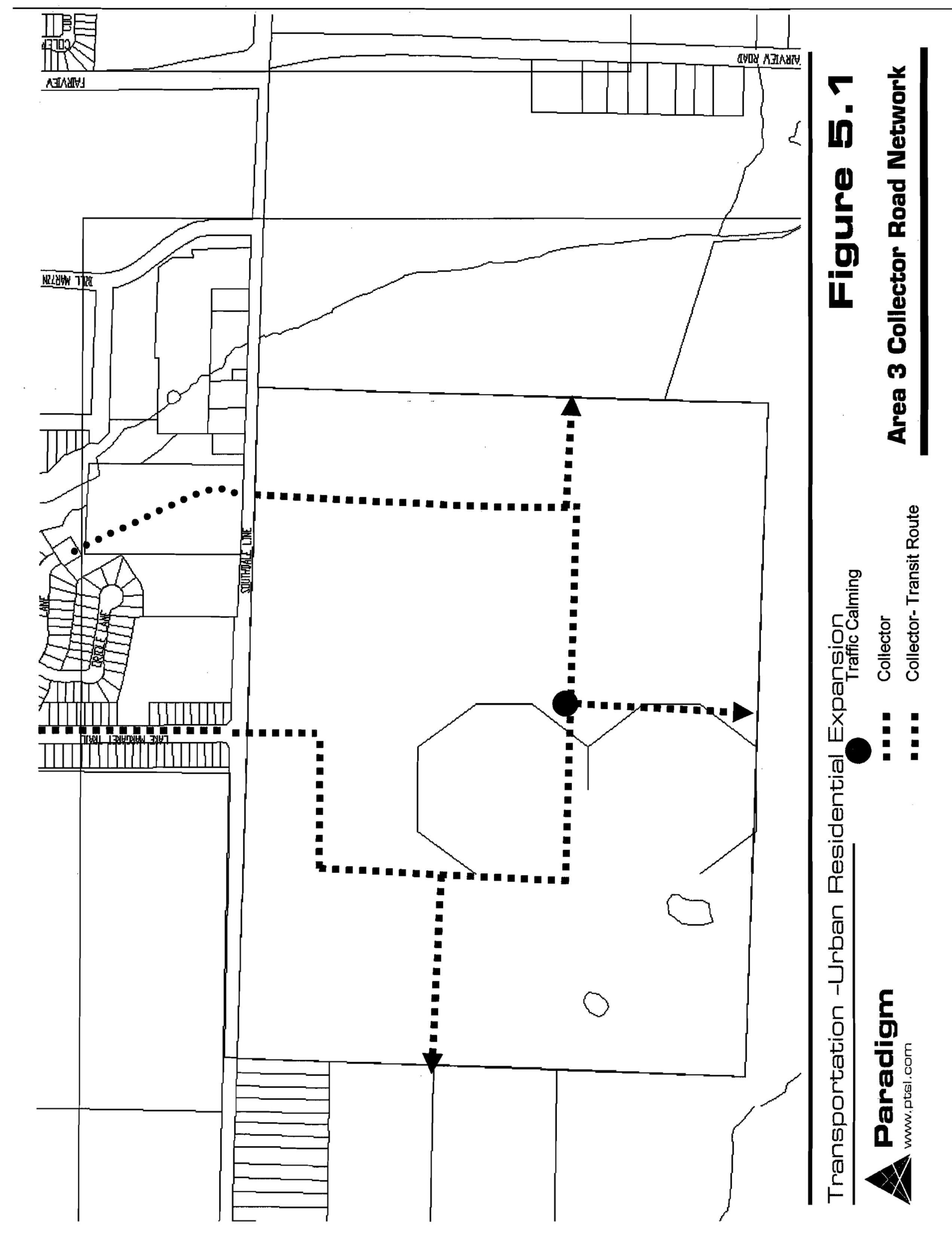
Based on the analysis of existing roadways approaching capacity as shown in Figure 2.3, anticipated background growth as determined from the population and employment forecasts and traffic forecasts from the growth areas and the previous Transportation Master Plan Update¹ a list of identified roadway and intersection improvements has been developed as shown in Figure 5.3. These improvements are subject to completion of Phase 3 and 4 of the Environmental Assessment Process which will continue to consider the "Do-Nothing Option". Several intersection improvements may delay the need for complete corridor widening until beyond the planning period.

Table 5.1 summarizes these road improvement costs as well as significant intersection improvement costs identified by the City of St. Thomas².

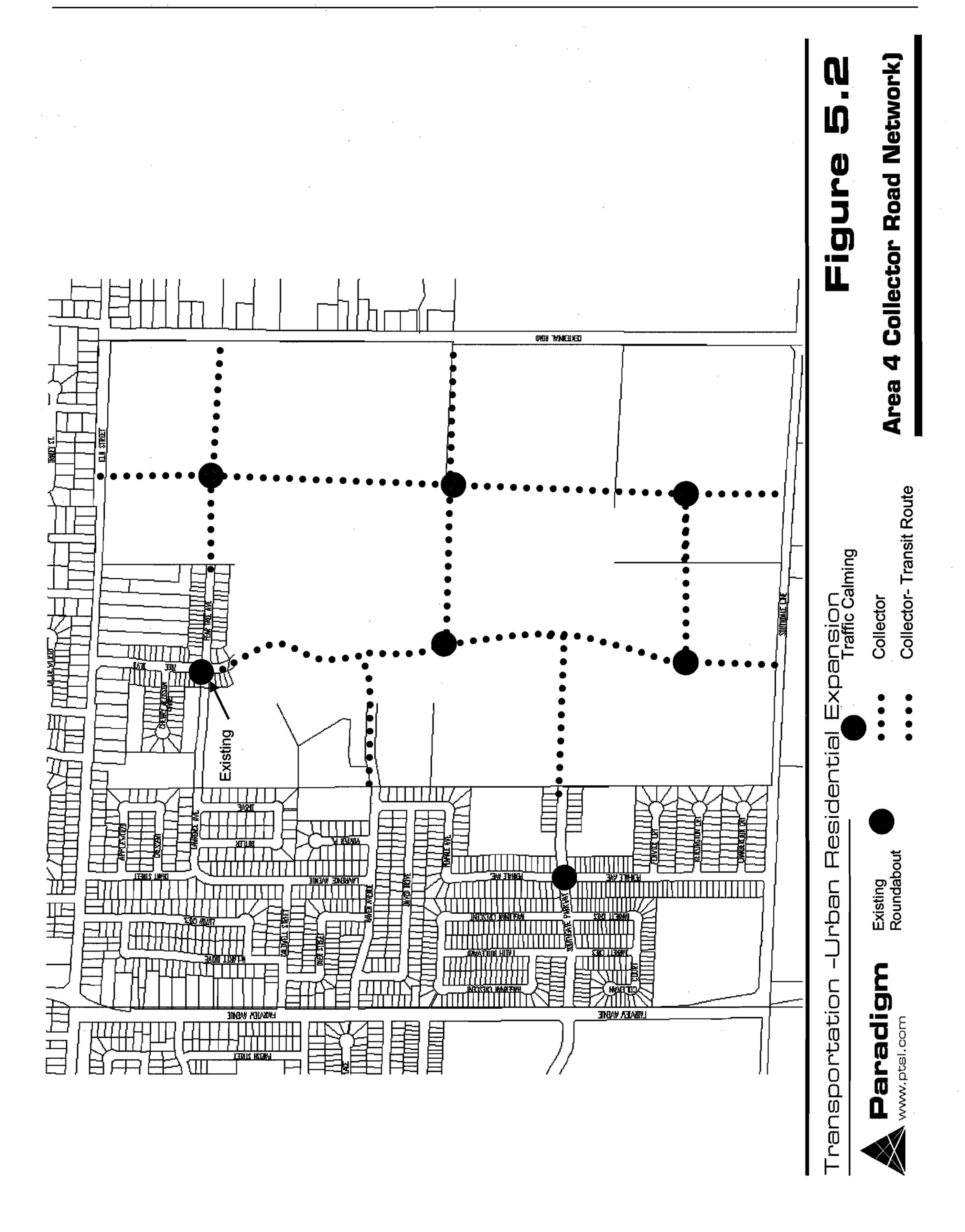
¹ City of St. Thomas, Transportation Study Update, Paradigm Transportation Solutions Limited, August 2004

² Intersection Capacity Analysis and Ten Year Capital Improvement Plan, Delcan, June 2007

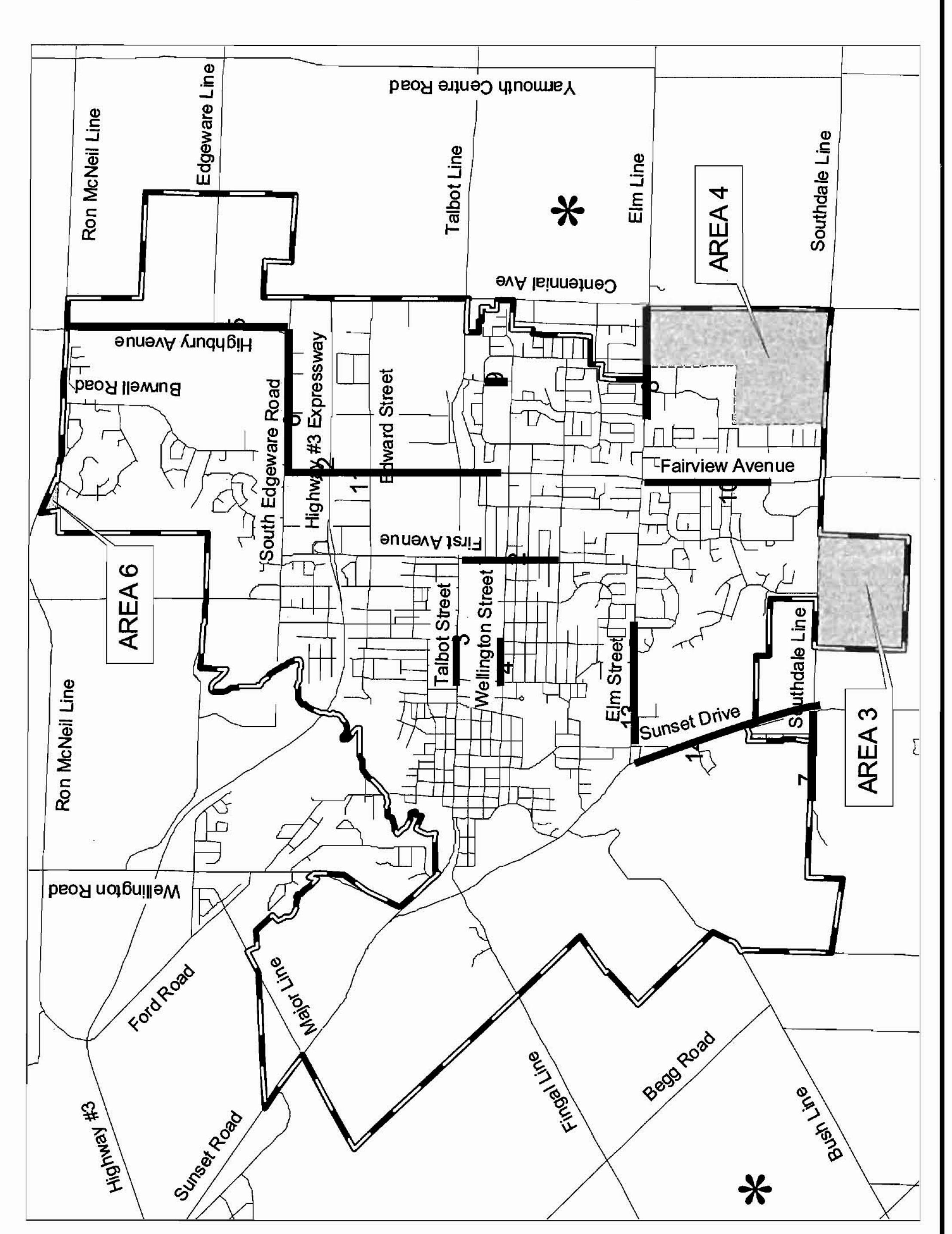












2028 Road Improvements







TABLE 5.1: 2028 ROAD AND INTERSECTION IMPROVEMENTS

| | | | | | | <u> </u> | | Property | l | |
|------------------|---|---------------------------------------|---------------------|--|------------------|----------------------------|----------------------------|-----------|----------------|--------------|
| | | | | | | | | Cost | | |
| | | | | | | Unit Cost | Construction | Allowance | Tota | I Cost |
| No. | Street | From | То | Action | Length (m) | (\$/m) | Cost (M) * | (M) | (1 | M) |
| | | | Corridor Improvem | | | | | | | |
| | 1 First Avenue | Talbot | | Widen from 2 to 5 lanes | 300 | \$ 2,000 | | \$ 0.30 | \$ | 0.90 |
| | 2 First Ave Underpass | | _ | Removal and Restoration | | | \$ 0.60 | | \$ | 0.60 |
| | | Inkerman Street | Ross/Flora | Widen from 2 to 4 lanes | 600 | | | | | 1.80 |
| | | Fifth Avenue | Ross Street | Widen from 2 to 4 lanes | 400 | | | \$ 0.30 | \$ | 1.10 |
| | | Edgeware | Ron McNeil Line | Widen from 2 to 4 lanes | 1900 | | | | \$ | 3.80 |
| | | Burwell | Highbury | Widen from 2 to 4 lanes | 1100 | | | | \$ | 2.20 |
| | 7 Southdale Road | | of Hwy.4 | Reconstruct 2 Lanes plus railway signal (bell and light) | 840 | | | | \$ | 1.36 |
| | | Peach Tree Bld. | Centennial Rd. | Widen to 3 lanes | 790 | | | | \$ | 1.42 |
| | 9 Manor Road | Highview | Wellington | Upgrade to urban section | 150 | | | | \$ | 0.30 |
| | | Elm Street | , , | Widen from 2 to 4 lanes | 1000 | | | | \$ | 2.00 |
| 1 | 1 Burwell Road | South Edgeware | Talbot Street | Widen from 2 to 4 lanes | 1500 | \$ 2,000 | \$ 3.00 | | \$ | 3.00 |
| 1 | 2 Burwell Road Overpas | F | Replace 2 lane over | bass of Highway 3 with 4 lane overpass | | | \$ 8.00 | | \$ | 8.00 |
| 1 | 3 Elm Street | Wilson Avenue | Hepburn Avenue | Widen 2-4 lanes plus roundabout at Parkside | 1200 | \$ 2,000 | \$ 2.88 | | \$ | 2.88 |
| 1 | 4 Sunset Drive | Southdale Line | Glenwood Street | Widen from 2 to 4 lanes | 1150 | \$ 2,000 | \$ 2.30 | | \$ | 2.30 |
| 1 | 5 Sunset Drive | Glenwood Street | Elm Street | Widen from 2 to 4 lanes | 650 | \$ 2,000 | \$ 1.30 | | \$ | 1.30 |
| | | • | | | • | Sub-Total | \$ 31.76 | \$ 1.20 | \$ | 32.96 |
| | • | | | | | | | Property | | |
| | | | | • | | | | Cost | | |
| | | | | | | | Construction | Allowance | | |
| | | Intersection | Improvements and | d Signalization | Signals | Other | Cost (M)* | (M) | Total (| Cost (N |
| | 1 East Collector Intersec | | | | Ú | \$0.20 | \$0.20 | | \$ | 0.20 |
| | 2 Lake Margaret Trail at | | <u> </u> | | \$0.23 | | | | \$ | 0.33 |
| | 3 Fairview Ave and Sout | | | | \$0.13 | | | | \$ | 0.33 |
| | 4 Wellington Street at M | | | | \$0.13 | | | | \$ | 0.18 |
| | 5 Wellington Street at Co | | | | | \$0.20 | | | \$ | 0.20 |
| | 6 Sunset Drive at Glenw | | | | \$0.13 | | | | \$ | 0.33 |
| | 7 East and West Collect | | rea 4) | | | \$0.40 | | | \$ | 0.40 |
| | 8 Southdale Road at Hic | · · · · · · · · · · · · · · · · · · · | | | | \$0.20 | | | \$ | 0.20 |
| | 9 Fairview and Axford Pa | | | | \$0.13 | | | | ŝ | 0.16 |
| | 0 Elm Street at First Ave | r | | | \$0.13 | | | | \$ | 0.33 |
| | 1 Elm Street and Fairvie | | | | \$0.13 | | | | \$ | 0.53 |
| | 2 Third Avenue and Wel | | | | \$0.13 | | | | \$ | 0.23 |
| | 3 First Avenue at Edward | | | | \$0.10 | | | | \$ | 0.76 |
| | 4 Kains at Alma | | | | \$0.12 | | | | \$ | 0.12 |
| | 5 Edward at Burwell | | | | ¥0.12 | \$0.47 | | | \$ | 0.47 |
| | 6 First Avenue at South | Edgeware | | | | \$0.18 | | | \$ | 0.18 |
| | 7 Highbury Avenue and | | | | | \$0.19 | | | \$ | 0.19 |
| | 8 Talbot Street at Elgin S | | | | \$0.14 | | | | \$ | 0.14 |
| | 9 Talbot Street at Light of | | | | \$0.14 | | | | \$ | 0.14 |
| , | O Talbot Street at Manito | | | | \$0.14 | | | | \$ | 0.12 |
| 2 | of raisor offeet at Marine | | | | \$0.12 | | | | \$ | 0.14 |
| | 1 Talbot Street at Rose 9 | Juee: | | | | | | | - ~ | 0.12 |
| 2 | 1 Talbot Street at Ross S | | | | 80.12 | J 80.00 | KN 12 | l | .76 | U. 14 |
| 2 | 2 Talbot Street at St. Ca | tharines | | | \$0.12 \$0.14 | | | | \$ | |
| 2 2 2 | 2 Talbot Street at St. Ca 3 Talbot Street at St. Ge | tharines orge | | | \$0.14 | \$0.00 | \$0.14 | | \$ | 0.14 |
| 2 2 2 2 | 2 Talbot Street at St. Ca 3 Talbot Street at St. Ge 4 Edward Street at Burw | tharines orge ell Road | actor (Aroa 4) | • | | \$0.00 \$0.00 | \$0.14 \$0.86 | | \$ \$ | 0.14 0.80 |
| 2 2 2 2 | 2 Talbot Street at St. Ca 3 Talbot Street at St. Ge | tharines orge ell Road | ector (Area 4) | Sub-Total | \$0.14 \$0.86 | \$0.00 \$0.00 \$0.40 | \$0.14 \$0.86 \$0.40 | | \$ \$ \$ | 0.1 |

5.3 Public Transit

Extension of conventional and specialized transit services into Areas 3 and 4 has been recommended on the same basis as exists in the current urban area³. Infrastructure investment will include accessible buses, bus stops and shelters. No terminal or operations/maintenance facility will be required.

Combined infrastructure and net annual cost would be:

Conventional Buses: up to 2 vehicles: \$700,000

Specialized Transit – 1 vehicle: \$90,000

Bus Stops: 28 at \$1500 each: \$42,000

Shelters: 25 at \$5000 each: \$25,000

Net Annual Operating Cost: \$320,000

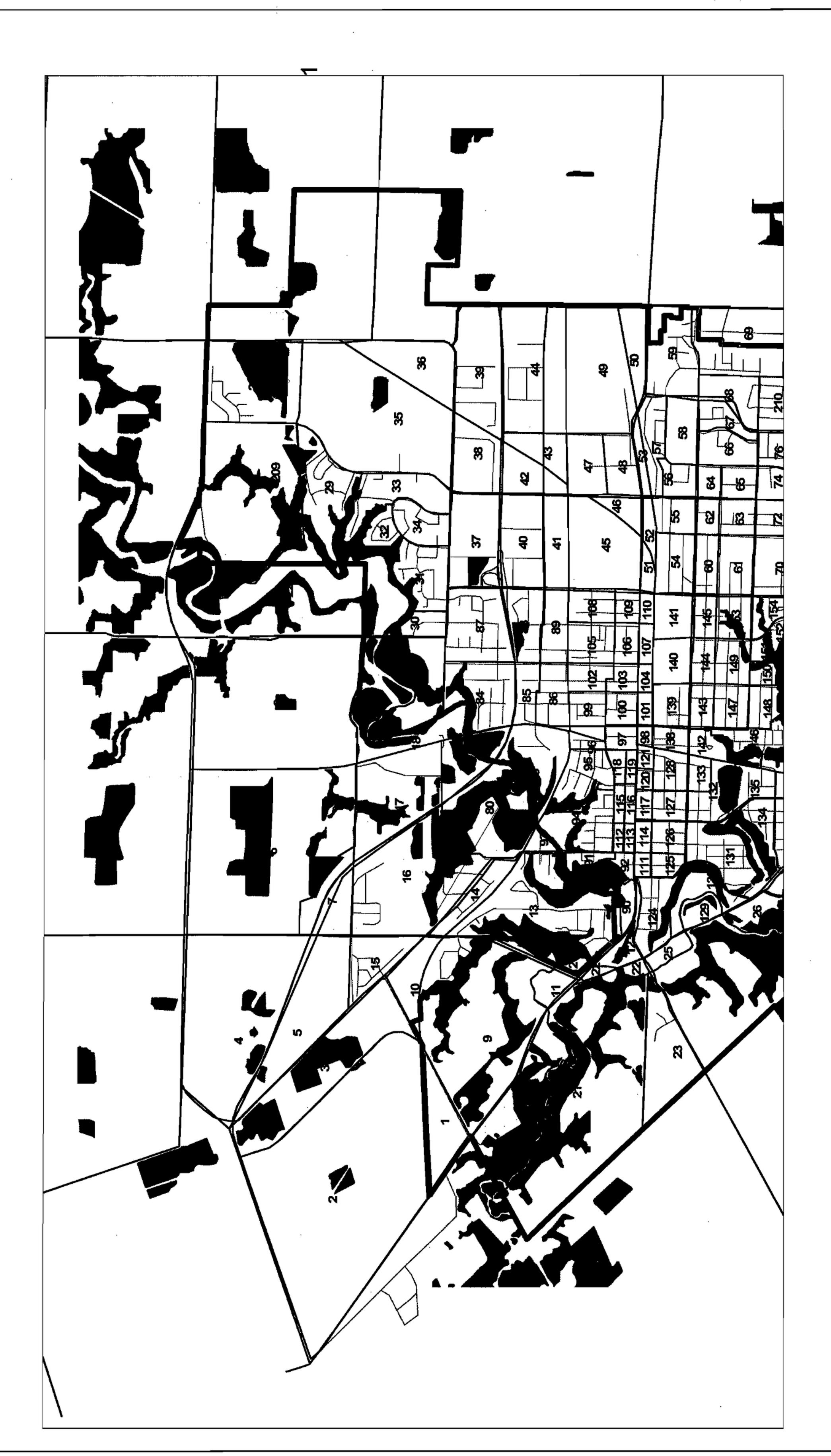
Additional information is available in the Urban Area Expansion, Transit Master Plan.

³ Urban Area Expansion, Transit Master Plan, IBI Group



APPENDIX A: ZONE SYSTEM





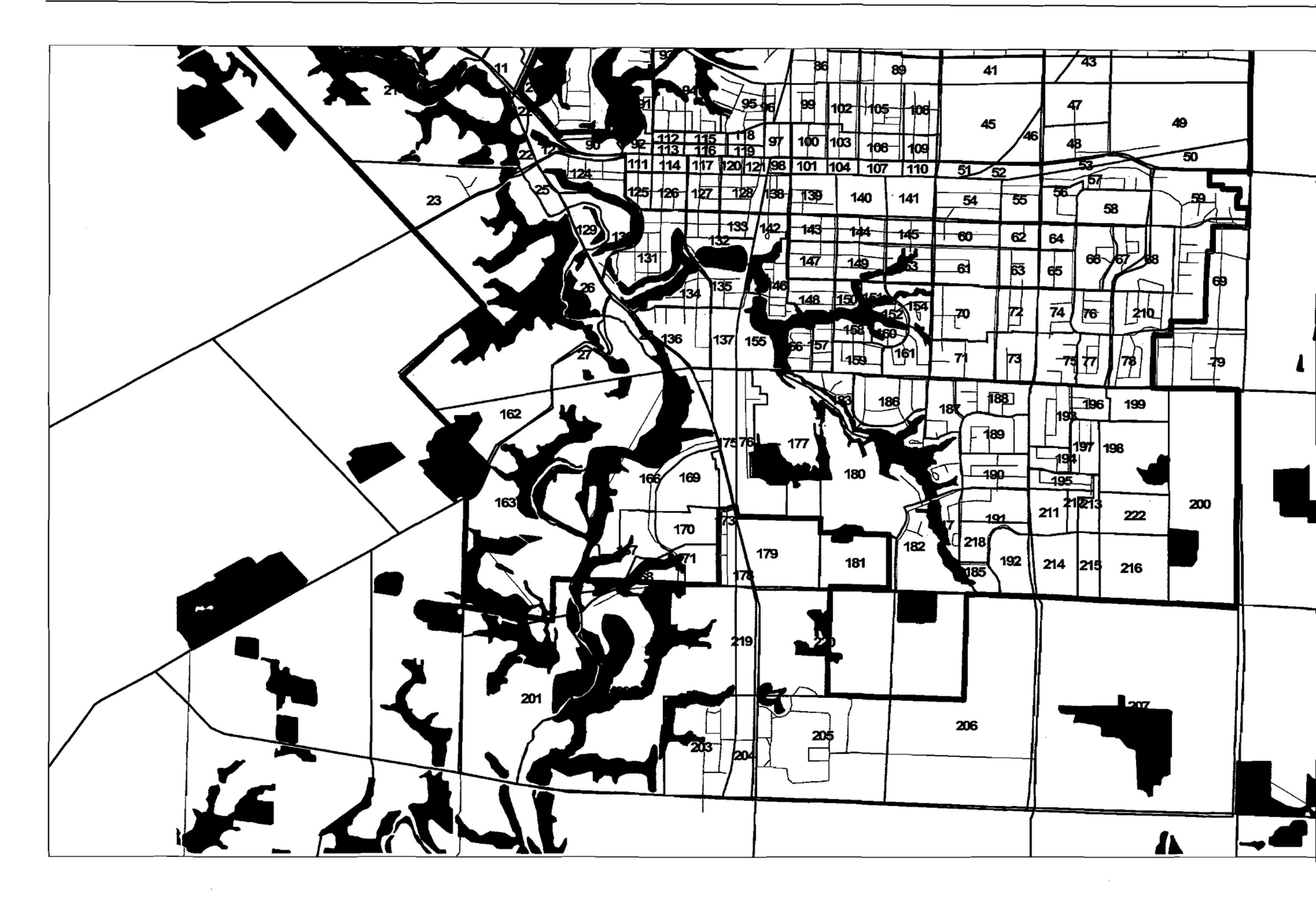
To John

Worthern Located Zones

eportation-Urben Reichnid Expension







Transportation-Urban Residential Expansion



Southern Loc



APPENDIX B: POPULATION AND EMPLOYMENT FORECASTS

| | | r - | | | | | | _ | | | | _ |
|-------------------|--------------------|--------------------|--------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|-------------------|---|
| | 2006 | 2011 | 2021 | | | | | | | | | |
| ZONE207 | Employees2006 | Employees201 | Employees202 | Units2001 | Units2006 | Units2011 | Units2021 | Pop2001 | Pop2006 | Pop2011 | Pop2021 | Se Se |
| 0 <u>2</u> 1 | 10 | <u></u> 10 | E 50 | 3 | 3 | 3 L | 3 S | 8 7 | 8 7 | है 7 | 8 7 | Designated Industrial |
| 3 | 0 | 0 | 0 | 7 | 7 2 | 7 2 | 7 | 17 5 | 17 5 | 16 5 | 16 5 | Designated Industrial Designated Industrial |
| 5 | 0 | 0 | 0 | 5 | 5 | 5 | 5 | 12 | 12 | 12 | 11 | Agriculture NIPP |
| 6 7 8 | 0 | 0 | 0 | 5 0 3 | 32 3 | 35 3 | 5 35 3 | 0 7 | 12 76 | 82 7 | 79 79 | Agriculture NIPP Agriculture NIPP |
| 9 | 18 | 18 | 18 | 58 19 | 58 19 | 58 19 | 58 19 | 139 45 | 139 45 | 135 | 131 | Agriculture NIPP |
| 11 12 | 0 | 0 | 0 | 1 | 1 | 1 | 1 0 | 2 | 2 0 | 2 | 0 | Floodplain Floodplain |
| 13 | 0 | 0 | 0 | 216 62 | 216 62 | 216 62 | 216 62 | 516 148 | 516 148 | 503 144 | 486 140 | |
| 15 16 17 | 0 | 0 | 0 | 101 131 15 | 101 256 15 | 101 376 15 | 101 592 15 | 313 36 | 241 612 36 | 235 876 35 | 1332 34 | Agriculture NIPP |
| 18 | 0 | 60 | 60 | 6 | 6 | 6 | 6 | 14 | 14 | 14 | 14 | Schools and Parkland |
| 20 21 | 29 0 | 29 0 | 29 0 | 12 4 | 12 4 | 12 4 | 12 4 | 29 10 | 29 10 | 28 9 | 27 9 | Mixed Use - Commercial Agriculture Hazard Land NIPP |
| 22 | 0 | 0 | 0 | 13 | 9 14 | 9 14 | 14 | 31 | 22 33 | 21 33 | 20 32 | Existing Residential, Agriculture NIPP |
| 24 25 26 | 0 | 0 | 0 | 5 4 10 | 5 4 10 | 5 4 10 | 5 4 10 | 12 10 24 | 12 10 24 | 9 23 | 11 9 23 | Agriculture NIPP |
| 27 28 | 0 | 0 | 0 | 1 113 | 1 113 | 1 113 | 1 113 | 2 270 | 2 270 | 263 | 2 254 | |
| 29 30 | 28 0 | 28 0 | 28 0 | 193 36 | 207 36 | 207 36 | 207 36 | 461 86 | 495 86 | 482 84 | 466 81 | |
| 31 | 0 | 0 | 0 | 196 64 | 196 64 | 196 64 | 196 64 | 468 153 | 468 153 | 457 149 | 144 | |
| 33 34 | 27 0 | 27 0 | 27 0 | 133 | 133 | 685 133 | 685 133 | 1628 318 | 1637 318 | 1596 310 | 1541 299 | |
| 35 36 37 | 2317 449 690 | 3195 449 710 | 4003 449 756 | 0 | 0 | 0 0 | 0 | 0 | 0 | 0 | 0 | |
| 38 | 429 200 | 529 310 | 555 400 | 0 | 0 2 | 0 2 | 0 | 0 5 | 0 | 5 | 0 | |
| 40 41 | 740 146 | 740 185 | 790 205 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 42 | 776 35 | 776 35 | 776 135 | 0 | 00 | 0 | 0 0 | 00 | 00 | 0 | 0 | |
| 44 45 | 1636 1108 79 | 1686 1342 79 | 1711 1382 79 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 46 47 48 | 467 509 | 467 509 | 492 509 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 49 50 | 1797 136 | 1797 156 | 1797 252 | 8 | 0 | 0 | 0 | 0 | 0 | 19 | 0 | Future use Commercial |
| 51 52 | 111 65 | 111 65 | 137 91 | 0 | 0 | 0 | 0 | 0 | 0 | 0 2 | 0 2 | |
| 53 54 | 53 | 53 | 53 | 0 133 | 133 | 133 | 30 133 | 0 318 | 318 | 310 | 299 474 | ROW |
| 55 56 57 | 0 | 0 | 0 | 63 137 121 | 64 137 121 | 64 137 121 | 137 136 | 151 327 289 | 327 289 | 319 282 | 308 306 | |
| 58 59 | 523 76 | 533 126 | 599 182 | 109 | 109 | 129 | 129 | 261 636 | 261 662 | 301 718 | 290 693 | Commercial on Talbot St |
| 60 61 | 21 | 21 30 | 21 30 | 112 228 | 112 228 | 112 228 | 112 228 | 268 545 | 268 545 | 261 531 | 252 513 | |
| 62 63 | 0 | 00 | 00 | 40 76 | 42 76 | 42 76 | 42 76 | 96 182 | 100 182 | 98 177 | 95 171 | |
| 64 65 | 0 | 0 | 0 | 55 202 311 | 55 202 311 | 65 202 | 65 202 | 131 483 743 | 131 483 743 | 151 471 725 | 146 455 700 | |
| 66 67 68 | 0 | 0 | 0 | 146 107 | 146 | 311 146 107 | 311 161 197 | 349 256 | 349 256 | 340 249 | 362 443 | Intensification |
| 69 70 | 0 50 | 0 50 | 70 | 232 99 | 334 99 | 351 99 | 351 99 | 554 237 | 798 237 | 818 231 | 790 223 | |
| 71 72 | 10 0 | 10 0 | 10 0 | 154 111 | 172 112 | 172 112 | 172 112 | 368 265 | 411 268 | 401 261 | 387 252 | |
| 73 74 | 0 30 | 30 | 30 | 86 104 | 96 104 | 96 104 | 96 104 | 206 249 | 229 249 | 242 | 216 | |
| 75 76 77 | 18 0 0 | 18 0 | 18 0 | 123 131 133 | 123 131 133 | 123 131 133 | 123 131 133 | 313 318 | 294 313 318 | 287 305 310 | 277 295 299 | |
| 78 79 | 0 | 0 | 0 | 186 166 | 193 173 | 193 173 | 193 173 | 445 397 | 461 413 | 450 403 | 434 389 | |
| 80 81 | 0 | 0 | 0 | 1 | 1 | 1 | 1 | 2 | 2 | 2 | 2 | Agriculture NIPP |
| 82 83_ | 0 | 0 | 0 | 0 39 | 0 39 | 0 109 | 0 109 | 93 | 93 | 0 254 | 245 | cess over Rail Small Parcel Mostly Hazard La |
| 84 85 | 0 | 0 | 0 | 167 87 | 167 87 | 167 87 | 167 87 | 399 208 | 399 208 | 389 203 | 376 196 | |
| 86 87 88 | 0 0 60 | 0 0 60 | 0 0 60 | 136 290 88 | 136 290 88 | 136 290 88 | 136 290 88 | 325 693 210 | 325 693 210 | 317 676 205 | 306 653 198 | |
| 89 | 472 0 | 482 0 | 498 0 | 48 | 48 | 48 | 48 | 115 | 115 | 112 | 108 | Sidehill RÖW |
| 91 92 | 0 72 | 0 79 | 0 85 | 44 10 | 45 10 | 45 10 | 45 10 | 105 24 | 108 24 | 105 23 | 101 23 | |
| 93 94 | 0 | 0 | 0 | 12 298 | 12 298 | 12 298 | 12 298 | 29 712 | 29 712 | 28 694 | 27 671 | |
| 95 96 | 0 | 0 | 0 | 238 58 | 238 58 | 238 58 | 238 58 | 569 139 | 139 | 555 135 | 536 131 | |
| 97 98 | 115 85 | 120 110 | 127 137 0 | 77 9 | 77 9 | 77 9 | 77 9 | 184 22 | 184 22 473 | 179 21 | 173 20 | |
| 99 100 101 | 0 141 122 | 0 86 187 | 90 214 | 197 97 0 | 198 97 0 | 198 97 0 | 198 97 0 | 471 232 0 | 473 232 0 | 461 226 0 | 218 0 | |
| 102 | 0 90 | 0 75 | 0 102 | 151 94 | 151 94 | 151 94 | 151 94 | 361 225 | 361 225 | 352 219 | 340 212 | |
| 104 | 120 10 | 130 10 | 200 10 | 0 174 | 0 174 | 0 174 | 0 174 | 0 416 | 0 416 | 0 405 | 0 392 | |
| 106 107 | 121 46 | 146 74 | 173 101 | 92 0 | 92 0 | 92 0 | 92 0 | 220 0 | 220 0 | 214 0 | 207 0 | |
| 108 | 9 80 | 9 105 | 9 132 | 134 50 | 134 51 | 134 51 | 134 51 | 320 120 | 320 122 | 312 119 | 302 115 | |
| 110 111 | 163 79 | 188 | 215 131 | 0 30 | 0 30 | 0 30 | 0 30 | 72 124 | 72 124 | 70 121 | 68 117 | |
| 112 113 114 | 0 155 111 | 0 180 136 | 0 207 163 | 52 48 281 | 52 48 281 | 52 48 281 | 52 48 281 | 124 115 672 | 124 115 672 | 121 112 655 | 117 108 632 | |
| 115 | 30 | 0 | 0 | 57 | 57 | 57 | 57 | 136 | 136 | 133 | 128 | |

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| 163 0 0 0 5 5 5 5 12 12 11 300 Acres in Agriculture/Hazard (| (NIPP) |
| 166 0 0 0 0 12 88 224 0 29 205 504 | |
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| 180 0 0 0 30 180 293 293 72 430 683 659 | |
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| 219 0 0 0 29 29 29 29 69 69 68 65 | |
| 221 0 0 0 3 3 3 7 7 7 Dalewood Conservation Campgr | round |
| 222 0 0 0 0 50 210 0 0 117 473 Agriculture NIPP 223 51 101 770 0 0 0 0 0 0 0 0 | |
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